federal register

Friday
July 15, 1988

Part VI

The President

Proclamation 5840—Captive Nations Week, 1988

Executive Order 12646—Establishing an Emergency Board To Investigate a Dispute Between the Port Authority Trans-Hudson Corporation and Certain of Its Employees Represented by the International Brotherhood of Electrical Workers

BEST COPY AVAILABLE

Federal Register
Vol. 53, No. 136
Friday, July 15, 1988

Presidential Documents

Title 3—

The President

Proclamation 5840 of July 13, 1988

Captive Nations Week, 1988

By the President of the United States of America

A Proclamation

During Captive Nations Week, we honor the courage, faith, and aspirations of the millions of people the world over who suffer under Soviet domination. They desire, seek, and deserve, as the common heritage of humanity, the liberty, justice, self-determination, and independence we Americans and all free peoples cherish. The citizens of the captive nations daily hear the mighty call of freedom and answer it boldly, sending an echo around the globe to remind totalitarians and all mankind that their voices cannot be quelled—because they are the voices of the human spirit.

Across the continents and seas, the cry for freedom rings out and the struggle for its blessings continues, in the republics of the Soviet Union, in the Baltic States and throughout Eastern Europe, in Cuba and Nicaragua, in Ethiopia and Angola, and in Vietnam, Laos, and Cambodia. It also continues in Afghanistan, despite initial Soviet withdrawal, because the Najibullah regime imposes its will upon the Afghan people. We in America, who have held high the torch of liberty for 2 centuries and more, pause during Captive Nations Week to express our solidarity with those who strive at great personal risk and sacrifice to win justice for their nations. We commemorate as well the many freedom fighters and individuals such as Polish Father Jerzy Popieluszko and Ukrainian poet Vasyl Stus who have given their lives in the imperishable cause of liberty. We cannot and will not shirk our duty and responsibility to insist on the speediest end to subjugation, persecution, and discrimination in the captive nations. We repeat our call for all governments to respect and honor the letter and the spirit of the United Nations Charter and the Helsinki Accords.

Last year's Captive Nations Week Proclamation mentioned four people in the Soviet Union imprisoned for their struggle for national rights. Now, 1 year later, two of them, both Helsinki human rights monitors, remain in internal exile—Viktoras Petkus, a Lithuanian, and Lev Lukyanenko, a Ukrainian. Another, Helsinki monitor Mart Niklus, an Estonian, is still in a labor camp. The last, Gunars Astra, Latvia's highly respected national rights activist, was released in poor health earlier this year after 19 years in Soviet labor camps. He died several months ago at 56 years of age.

America is keenly aware of, and will continue to encourage, the great tide of democratic ideas that now sweeps the globe. We cannot forget decades of tragedy, the tens of millions of lives lost, or the enormity of the suffering inflicted on the innocent. We applaud the courage and faith that have sustained countless people and kept alive the dream of freedom against unthinkable odds. Despite starvation, torture, and murder, the indomitable human spirit will outlast all oppression. We continue to stand ready to cooperate in meeting the just aspirations of the oppressed and needy of the world. We will remain forever steadfast in our commitment to speak out for those who cannot, to seek justice for those to whom it is denied, and to assist freedom-seeking peoples everywhere.

The Congress, by joint resolution approved July 17, 1959 (73 Stat. 212), has authorized and requested the President to issue a proclamation designating the third week in July of each year as "Captive Nations Week."

NOW, THEREFORE, I, RONALD REAGAN, President of the United States of America, do hereby proclaim the week beginning July 17, 1988, as Captive Nations Week. I call upon the people of the United States to observe this week with appropriate programs, ceremonies, and activities, and I urge them to reaffirm their devotion to the aspirations of all peoples for justice, self-determination, and liberty.

IN WITNESS WHEREOF, I have hereunto set my hand this thirteenth day of July, in the year of our Lord nineteen hundred and eighty-eight, and of the Independence of the United States of America the two hundred and thirteenth.

Ronald Reagan

[FR Doc. 88-16159
Filed 7-14-88; 11:37 am]
Billing code 3195-01-M

Editorial note: For the President's remarks of July 13 on signing Proclamation 5840, see the *Weekly Compilation of Presidential Documents* (vol. 24, no. 28).

Presidential Documents

Executive Order 12646 of July 13, 1988

Establishing an Emergency Board To Investigate a Dispute Between the Port Authority Trans-Hudson Corporation and Certain of Its Employees Represented by the International Brotherhood of Electrical Workers

A dispute exists between the Port Authority Trans-Hudson Corporation and certain of its employees represented by the International Brotherhood of Electrical Workers.

The dispute has not heretofore been adjusted under the provisions of the Railway Labor Act, as amended (the "Act").

Parties empowered by the Act have requested that the President establish an emergency board pursuant to Section 9A of the Act (45 U.S.C. Section 159a).

Section 9A(c) of the Act provides that the President, upon such a request, shall appoint an emergency board to investigate and report on the dispute.

NOW, THEREFORE, by the authority vested in me by Section 9A of the Act, it is hereby ordered as follows:

Section 1. *Establishment of Board.* There is established, effective July 13, 1988, a board of three members to be appointed by the President to investigate this dispute. No member shall be pecuniarily or otherwise interested in any organization of railroad employees or any carrier. The Board shall perform its functions subject to the availability of funds.

Sec. 2. *Report.* The Board shall report its findings to the President with respect to the dispute within 30 days after the date of its creation.

Sec. 3. *Maintaining Conditions.* As provided by Section 9A(c) of the Act, from the date of the creation of the board and for 120 days thereafter, no change, except by agreement of the parties, shall be made by the carrier or the employees in the conditions out of which the dispute arose.

Sec. 4. *Expiration.* The board shall terminate upon the submission of the report provided for in Section 2 of this Order.

Ronald Reagan

THE WHITE HOUSE,
July 13, 1988.

[FR Doc. 88-16160
Filed 7-14-88; 11:41 am]
Billing code 3195-01-M

Editorial note: For a White House statement, dated July 13, on the labor dispute, see the *Weekly Compilation of Presidential Documents* (vol. 24, no. 28).

Reader Aids

Federal Register
Vol. 53, No. 136
Friday, July 15, 1988

INFORMATION AND ASSISTANCE

Federal Register

Index, finding aids & general information	523-5227
Public inspection desk	523-5215
Corrections to published documents	523-5237
Document drafting information	523-5237
Machine readable documents	523-5237

Code of Federal Regulations

Index, finding aids & general information	523-5227
Printing schedules	523-3419

Laws

Public Laws Update Service (numbers, dates, etc.)	523-6641
Additional information	523-5230

Presidential Documents

Executive orders and proclamations	523-5230
Public Papers of the Presidents	523-5230
Weekly Compilation of Presidential Documents	523-5230

The United States Government Manual

General information	523-5230

Other Services

Data base and machine readable specifications	523-3408
Guide to Record Retention Requirements	523-3187
Legal staff	523-4534
Library	523-5240
Privacy Act Compilation	523-3187
Public Laws Update Service (PLUS)	523-6641
TDD for the deaf	523-5229

FEDERAL REGISTER PAGES AND DATES, JULY

24921-25128.....1
25129-25300.....5
25301-25480.....6
25481-25590.....7
25591-26022.....8
26023-26216.....11
26217-26418.....12
26419-26584.....13
26585-26750.....14
26751-26986.....15

CFR PARTS AFFECTED DURING JULY

At the end of each month, the Office of the Federal Register publishes separately a List of CFR Sections Affected (LSA), which lists parts and sections affected by documents published since the revision date of each title.

1 CFR
305.....26025
310.....26025

3 CFR
102.....25872
Proclamations:
5836.....24921
5837.....25300
5838.....25301
5839.....25479
5840.....26984
Executive Orders:
12364 (Amended by 12645).....26750
12644.....26417
12645.....26750
12646.....26986
Administrative Orders:
Presidential Determinations:
No. 88-19 of June 7, 1988.....26419
Memorandums:
May 23, 1988.....26023

4 CFR
7.....26421

5 CFR
Ch. XIV.....25129
723.....25872
930.....26562
1207.....25872
1262.....25872
2416.....25872
Proposed Rules:
890.....26781

7 CFR
2.....26217
68.....26751
210.....25303
220.....25303
226.....25303
246.....25310
250.....26217
272.....26219
273.....26219
301.....24923
905.....26585
910.....24928, 26033, 26752
945.....26752
947.....24929
981.....26423
998.....26754
1030.....26758
1126.....26226
1427.....26761
1823.....26587
1864.....26587
1900.....26398
1902.....26587
1940.....26228
1941.....26587
1942.....26587
1943.....26587
1944.....26587
1945.....26587
1951.....26587
1980.....26400
Proposed Rules:
1d.....26076
13.....26443
180.....26781
917.....26782
920.....26444
927.....24953
929.....25495
967.....25495
987.....26784
989.....25496
993.....26602
999.....25496
1030.....26369
1079.....26446
1408.....26081

8 CFR
103.....26034
214.....26230
271.....26034

9 CFR
78.....24929, 26231
92.....26425
Proposed Rules:
50.....26262
51.....26262
77.....26262
78.....26262
92.....26262
94.....25498
201.....26082
203.....26082

10 CFR
70.....26591
Proposed Rules:
2.....25345
50.....25169, 26447

12 CFR
204.....24930
549.....25129
569a.....25129
569c.....25129
606.....25481
748.....26232
Proposed Rules:
336.....26262
535.....25500
569c.....25169

13 CFR

121 ... 26426

14 CFR

21 ... 26036
23 ... 26134
25 ... 26036, 26134
27 ... 26134
29 ... 26134
39 ... 25134–25140, 25315, 25317, 26038–26040, 26042–26045, 26762, 26764, 26765
71 ... 25141, 25143, 25321, 25322, 26046, 26232, 26426
73 ... 25323
75 ... 25143
91 ... 26134, 26592
97 ... 26233
121 ... 26134
125 ... 26134
135 ... 26134
1215 ... 26235
1251 ... 25872

Proposed Rules:

21 ... 26086
25 ... 26086
39 ... 25171, 25172, 26785, 26787
71 ... 25174, 25175, 25345–25347, 25406, 26087, 26275–26278
91 ... 25050
221 ... 25615
389 ... 25615

15 CFR

4b ... 26235
8c ... 25722
371 ... 26047
375 ... 25144
385 ... 25325
386 ... 25145
399 ... 25146, 26047

Proposed Rules:

370 ... 26131
386 ... 26131
801 ... 26603

16 CFR

13 ... 26236
305 ... 26237

Proposed Rules:

13 ... 25502
419 ... 25503

17 CFR

200 ... 25872
201 ... 26427
240 ... 26376

Proposed Rules:

1 ... 26447
180 ... 24954
229 ... 26718
230 ... 26718

18 CFR

2 ... 26434
161 ... 25240
250 ... 25240
380 ... 26436

Proposed Rules:

284 ... 25628, 25629
385 ... 25628, 25629

19 CFR

12 ... 26238

Proposed Rules:

122 ... 26604
175 ... 26605

20 CFR

404 ... 25481
416 ... 25150, 25481

21 CFR

5 ... 26048
74 ... 26766, 26768
81 ... 25127, 26766, 26768
82 ... 26766, 26768
172 ... 26559
193 ... 26131
430 ... 26712
436 ... 26712
442 ... 26712
510 ... 25151
522 ... 26559
524 ... 26242
558 ... 25152
561 ... 26131
862 ... 25050

Proposed Rules:

355 ... 26559

22 CFR

711 ... 25872
1510 ... 25872

23 CFR

160 ... 25484
645 ... 24932
658 ... 25484

24 CFR

511 ... 25462
888 ... 25326
990 ... 25152

Proposed Rules:

125 ... 25576
200 ... 25434
203 ... 25434
234 ... 25434
964 ... 25276
965 ... 25348

25 CFR

179 ... 25952

26 CFR

1 ... 26050, 26243

Proposed Rules:

1 ... 26279, 26448

27 CFR

19 ... 25155
20 ... 25155
252 ... 25155

Proposed Rules:

4 ... 26448
12 ... 26448
71 ... 26088

28 CFR

2 ... 24933
51 ... 25327

29 CFR

100 ... 25872
1910 ... 26437
2610 ... 25591, 25722
2644 ... 24933

Proposed Rules:

1625 ... 26788, 26789
1910 ... 24956, 26790
1915 ... 26790
1918 ... 26790
1953 ... 26797

30 CFR

7 ... 25569
18 ... 25569
250 ... 26066
251 ... 25242
280 ... 25242
762 ... 26582
842 ... 26728
843 ... 26728
901 ... 25486
905 ... 26570
934 ... 26246
935 ... 26592

Proposed Rules:

7 ... 25569
25 ... 25569
75 ... 26449
202 ... 26942
203 ... 26942
206 ... 26942
212 ... 26942
250 ... 25349
915 ... 26606
917 ... 24957
934 ... 26280
942 ... 26566

31 CFR

25 ... 25422

32 CFR

199 ... 25327
266 ... 26246
292 ... 25157
706 ... 25487, 25488
1636 ... 25328

33 CFR

1 ... 25118
3 ... 24934, 25118
4 ... 24936
19 ... 25118
26 ... 25118
54 ... 25118
67 ... 25118
81 ... 25118
89 ... 25118
100 ... 24936, 24937, 26246, 26247, 26770
114 ... 25118
116 ... 25118
117 ... 25118, 26248, 26249
130 ... 25118
131 ... 25118
132 ... 25118
135 ... 25118
136 ... 25118
137 ... 25118
140 ... 25118
144 ... 25118
148 ... 25118
149 ... 25118
150 ... 25118
153 ... 25118
154 ... 25118
156 ... 25118
157 ... 25118
159 ... 25118
160 ... 25118
164 ... 25118
165 ... 26771
174 ... 25118
179 ... 25118
181 ... 25118
183 ... 25118

Proposed Rules:

100 ... 26281, 26449
117 ... 24958
166 ... 24959, 26282

34 CFR

222 ... 26772
367 ... 26976
562 ... 24937
600 ... 25489
602 ... 25088
603 ... 25088

Proposed Rules:

200 ... 26214
316 ... 26190
318 ... 26190

36 CFR

9 ... 25160
251 ... 26594
1208 ... 25872

38 CFR

1 ... 25489
4 ... 24938
15 ... 25872

39 CFR

111 ... 26249

40 CFR

52 ... 25329, 25330, 26250–26256
85 ... 25331
180 ... 26438–26440
185 ... 26131
186 ... 26131
600 ... 25331

Proposed Rules:

52 ... 25176, 25177, 25509, 26607, 26609
65 ... 24938
81 ... 25178
131 ... 26968
141 ... 25108
142 ... 25108
156 ... 25970
170 ... 25970
180 ... 26450, 26452, 26453
261 ... 26283, 26455
440 ... 24939
761 ... 25049
796 ... 25049

Proposed Rules:

52 ... 24964
180 ... 25049
300 ... 26090

41 CFR

101–6 ... 26773
101–26 ... 26595
101–41 ... 25162, 26779

Proposed Rules:

201–1 ... 26610
201–30 ... 26610
201–32 ... 26610

42 CFR

405 ... 26067

Proposed Rules:
50 25631
411 26712
412 25240
1003 25240

43 CFR

Proposed Rules:
3480 26942

44 CFR

16 25872
59 25332
60 25332
62 26559
64 25591
Proposed Rules:
300 26746

45 CFR

31 25592
85 ..... 25595, 26559
Proposed Rules:
613 26611

46 CFR

Proposed Rules:
4 25926
5 25926
16 25926
581 26091

47 CFR

1 26596
22 26073
43 24940
63 24940
65 26074
73 ..... 24940, 24942, 25167, 25168, 25332-25337, 25490, 26074, 26075, 26597, 26598
90 25607
Proposed Rules:
15 26092
22 ..... 25633, 26288
36 24964
73 ..... 24966, 24967, 25178, 25350-25352, 26612-26615, 26798

48 CFR

Ch. 6 26158
Proposed Rules:
15 25572
42 25102
45 25084
52 25102
53 25085
542 26092
701 25634
715 25634
717 25634
752 25634
1452 26560
1480 26560
1801 26932
1804 26932
1805 26932
1807 26932
1808 26932
1815 26932
1816 26932
1817 26932
1822 26932
1824 26932
1828 26932
1832 26932
1839 26932
1842 26932
1845 26932
1852 26932
1870 26932

49 CFR

191 24942
192 ..... 24942, 25892, 26560
193 ..... 24942, 25892, 26560
195 ..... 24942, 25892
501 26257
510 26257
511 26257
571 25337
Proposed Rules:
192 ..... 24968, 26615
193 26615
195 ..... 24968, 26615
382 25353
571 25354
653 ..... 25910, 26289
1105 24971
1152 24971

50 CFR

17 ..... 25608, 26369
20 24951
642 25611
661 26599
672 ..... 25491, 26441
674 ..... 25492, 26779
675 ..... 25493, 26599
Proposed Rules:
17 ..... 25179-25185, 25511, 26616
20 26197
23 ..... 26799, 26802
32 26461
651 26617
662 26617

LIST OF PUBLIC LAWS

Note: No public bills which have become law were received by the Office of the Federal Register for inclusion in today's **List of Public Laws.**

Last List July 14, 1988

Public Laws

are now available for the 100th Congress, 2nd Session, 1988

Pamphlet prints of public laws, often referred to as slip laws, are the initial publication of Federal laws upon enactment and are printed as soon as possible after approval by the President. Legislative history references appear on each law. Subscription service includes all public laws, issued irregularly upon enactment, for the 100th Congress, 2nd Session, 1988.

(Individual laws also may be purchased from the Superintendent of Documents, Washington, DC 20402-9328. Prices vary. See Reader Aids Section of the Federal Register for announcements of newly enacted laws and prices).

Superintendent of Documents Subscriptions Order Form

Order Processing Code:
***6216**

Charge your order. It's easy! MasterCard VISA CHOICE

☐ **YES,** please send me _____ subscriptions to **PUBLIC LAWS** for the 100th Congress, 2nd Session, 1988 for $104 per subscription.

1. The total cost of my order is $_____ . All prices include regular domestic postage and handling and are subject to change. International customers please add 25%.

Please Type or Print

2. _____
(Company or personal name)

_____
(Additional address/attention line)

_____
(Street address)

_____
(City, State, ZIP Code)

(_____) _____
(Daytime phone including area code)

3. Please choose method of payment:

☐ Check payable to the Superintendent of Documents

☐ GPO Deposit Account ☐☐☐☐☐☐☐ – ☐

☐ VISA, CHOICE or MasterCard Account

☐☐☐☐☐☐☐☐☐☐☐☐☐☐☐☐☐☐☐☐

_____
(Credit card expiration date)

Thank you for your order!

_____
(Signature)

1/88

4. **Mail To:** Superintendent of Documents, Government Printing Office, Washington, D.C. 20402-9371